

# New England SMS 2013

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## Situation Manual

May 9, 2013

This Situation Manual (SitMan) provides exercise participants with all the necessary tools for their roles in the exercise. Some exercise material is intended for the exclusive use of exercise planners, facilitators, and evaluators, but players may view other materials that are necessary to their performance. All exercise participants may view the SitMan.

## WORKSHOP OVERVIEW

<b>Exercise Name</b>	New England SMS 2013
<b>Exercise Dates</b>	<b>Thursday, May 9, 2013</b>
<b>Scope</b>	This exercise is a workshop. Information on the New England Secure Milk Supply Plan will be discussed. Exercise play is limited to discussion and practice accessing and evaluating relevant secure milk supply survey data. The New England secure milk supply plan will also be discussed during this exercise..
<b>Mission Area(s)</b>	Protection, Mitigation, Response and Recovery
<b>Core Capabilities</b>	Operational Coordination, Supply Chain Integrity and Security, Long-term Vulnerability Reduction, Risk Management for Protection Programs and Activities, Public Information and Warning.
<b>Objectives</b>	In response to an outbreak of FMD in New England, players will discuss the role, interaction and functioning of a permitting group for the managed movement of raw milk with other key incident command entities.
<b>Threat or Hazard</b>	Biological-- Foreign Animal Disease
<b>Scenario</b>	A foot and mouth disease outbreak occurs in New England. Players will practice accessing, evaluating risk and appropriately sharing of relevant secure milk supply survey data.
<b>Sponsor</b>	New England States Animal Agricultural Security Alliance (NESAASA) and the USDA, Animal Plant Health Inspections Service (APHIS), Veterinary Services (VS)
<b>Participating Organizations</b>	New England state veterinarians; dairy industry representatives; USDA Farm Services Agency, APHIS Veterinary Services and Wildlife Services; Food and Drug Administration, NH public health.
<b>Point of Contact</b>	Fredric L. Cantor, DVM, MPH Area Emergency Coordinator, New England Area Office USDA, APHIS, VS 160 Worcester-Providence Turnpike Sutton, MA 01590 508-363-2290 Fredric.L.Cantor@aphis.usdaa.gov

## GENERAL INFORMATION

### Exercise Objectives and Core Capabilities

The following exercise objectives in Table 1 describe the expected outcomes for the exercise. The objectives are linked to core capabilities, which are distinct critical elements necessary to achieve the specific mission area(s). The objectives and aligned core capabilities are guided by elected and appointed officials and selected by the Exercise Planning Team.

Exercise Objective	Core Capability
Awareness of Partner Agency Roles and Responsibilities	Operational Coordination
Review Permitting Group Roles and Responsibilities	Operational Coordination
Practice Accessing Survey Database	Supply Chain Integrity and Security,
Practice Implementing Permitting Plan	Supply Chain Integrity and Security, Long-term Vulnerability Reduction, Risk Management for Protection Programs and Activities.
Conduct Outreach to Industry and Public	Supply Chain Integrity and Security, Public Information and Warning

Table 1. Exercise Objectives and Associated Core Capabilities

### Participant Roles and Responsibilities

The term *participant* encompasses many groups of people, not just those playing in the exercise. Groups of participants involved in the exercise, and their respective roles and responsibilities, are as follows:

- **Players.** Players are personnel who have an active role in discussing or performing their regular roles and responsibilities during the exercise. Players discuss or initiate actions in response to the simulated emergency.
- **Observers.** Observers do not directly participate in the exercise. However, they may support the development of player responses to the situation during the discussion by asking relevant questions or providing subject matter expertise.
- **Facilitators.** Facilitators provide situation updates and moderate discussions. They also provide additional information or resolve questions as required. Key Exercise Planning Team members also may assist with facilitation as subject matter experts (SMEs) during the exercise.
- **Evaluators.** Evaluators are assigned to observe and document certain objectives during the exercise. Their primary role is to document player discussions, including how and if those discussions conform to plans, policies, and procedures.

## Exercise Structure

This exercise will be a multimedia, facilitated workshop. Players will participate in the six modules as indicated in the agenda in Appendix A.

Each module begins with an update that summarizes key events occurring within that time period. After the updates, participants review the situation and engage in functional group discussions of appropriate prevention/protection/mitigation/response/recovery issues. For this workshop the functional groups are as follows:

- Joint Incident Command
- Permitting Group
- Dairy Industry
- Public Health

## Exercise Guidelines

- This exercise will be held in an open, low-stress, no-fault environment. Varying viewpoints, even disagreements, are expected.
- Respond to the scenario using your knowledge of current plans and capabilities and insights derived from your training.
- Decisions are not precedent setting and may not reflect your organization's final position on a given issue. This exercise is an opportunity to discuss and present multiple options and possible solutions.
- Issue identification is not as valuable as suggestions and recommended actions that could improve protection, mitigation, response and recovery efforts. Problem-solving efforts should be the focus.

## Exercise Assumptions and Artificialities

In any exercise, assumptions and artificialities may be necessary to complete play in the time allotted and/or account for logistical limitations. Exercise participants should accept that assumptions and artificialities are inherent in any exercise, and should not allow these considerations to negatively impact their participation. During this exercise, the following apply:

- The exercise is conducted in a no-fault learning environment wherein capabilities, plans, systems, and processes will be evaluated.
- The exercise scenario is plausible, and events occur as they are presented.
- Structure exists to allow managing FMD response in New England as a region

## APPENDIX A: EXERCISE SCHEDULE

### New England SMS Exercise-Workshop

Thursday, May 9, 2013

#### Agenda

8:00 Registration:

8:30 Introduction (Fredric Cantor)

- Overview of agenda / lunch
- Participant introduction
- Brief review of SMS Project

### Module 1:

Key partner agency-- Short overview & potential roles in a FMD outbreak

USDA, Wildlife Services, NH, VT

USDA, NH, Farm Services Agency

Food and Drug Administration

### Module 2:

State Veterinarians:

FAZD Reports - Practice accessing data and printing risk assessment reports

Or

Observers: Review of the New England Secure Milk Supply Project (Fredric Cantor)

- Regional Milk movement risk assessment
- Risk Readiness rating factors
- Next steps in developing readiness rating

### Module 3:

FMD Scenario -- Action Plan for a Permits Group in Regional FMD Response

Sections 1-7 Get Organized: Discussion

**LUNCH 12-1**

## **Module 4:**

FMD Scenario -- Action Plan for a Permits Group in Regional FMD Response

Sections 8-13 Establish and Implement a Procedure for Issuing Permits

- i. New England is managed as a region
- ii. New England is managed as individual states
- iii. Compare Herd Health Analysis vs Survey Readiness data analysis

Or

Observers: Partner roles and responsibilities discussion (Fredric Cantor)

## **Module 5:**

Industry Representatives: Incident Command and communication with Dispatcher/ Hauler

- Review procedures/ Process / requirements
- Simulate response to Permit Group
- Clarify data needs and requirements

**4:00 pm Hotwash**

**4:30 pm Adjourn**

## APPENDIX B: EXERCISE PARTICIPANTS

Participating Organizations
<b>Federal</b>
USDA, APHIS, Veterinary Services
USDA, APHIS, Wildlife Services
USDA, Farm Services Administration
DHHS, Food and Drug Administration
<b>State</b>
CT Dept. of Agriculture
MA Dept. of Agricultural Resources
Maine Dept. of Ag/Cons/Forestry
NH Homeland Security & Emergency Management
NH Department of Health and Human Services
NH Dept. of Agriculture, Markets, and Food
NYS Department of Agriculture & Markets
RI Dept. Environmental Management
VT Agency of Agriculture
<b>Industry</b>
CROPP Cooperative/Organic Valley
HP Hood LLC
Oakhurst Dairy
AgriMark, Inc
New England Dairy & Food Council
Dairy Marketing Services

## APPENDIX C: \*RELEVANT DOCUMENTS/PLANS

Supporting Do:

- 1) \*\* Foot-and-Mouth Disease (FMD) Response. Ready Reference Guide—Quarantine, Movement Control, and Continuity of Business
- 2) \*\* Action Plan for a Permits Group in a Regional FMD Response
- 3) \*\* National SMS Plan Update
- 4) New England States Animal Agricultural Security Alliance (NESAASA)-- New England Secure Milk Supply Plan
- 5) USDA-APHIS-VS, National Center for Animal Health Emergency Management (NCAHEM), Foot-and-Mouth Disease Response Plan: The Red Book.

\* All documents available on NESAASA web site.

\*\* Documents distributed in advance of the workshop.

## APPENDIX D: ACRONYMS

Acronym	Term
DHS	U.S. Department of Homeland Security
HSEEP	Homeland Security Exercise and Evaluation Program
SitMan	Situation Manual
SMS	Secure Milk Supply Plan
NESAASA	New England States Animal Agricultural Security Alliance
FMD	Foot- and-Mouth Disease
FAZD	National Center for Foreign Animal and Zoonotic Diseases